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National Development and Reform Commission Ministry of Industry and Information Technology

About revitalizing the economic operation of industry and promoting industry

Notice of implementation plan for high-quality development

Development and Reform Industry [2021] No. 1780

The Ministry of Science and Technology, the Ministry of Finance, the Ministry of Human Resources and Social Security, the Ministry of Commerce, the People's Bank of China, the State-owned Assets Supervision and Administration Commission, the State Administration of Taxation, the State Administration for Market Regulation, the China Banking and Insurance Regulatory Commission, the China Securities Regulatory Commission, the National Energy Administration, the All-China Federation of Industry and Commerce, and all provinces, autonomous regions, municipalities directly under the Central Government, and separate plans City, Xinjiang Production and Construction Corps Development and Reform Commission, industry and information technology authorities:

Industry is the main body of the national economy, and a stable industry leads to a stable economy. In order to thoroughly implement Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era, conscientiously implement the decisions and arrangements of the Party Central Committee and the State Council, adhere to the general tone of the work of seeking progress while maintaining stability, based on the new development stage, fully, accurately and comprehensively implement the new development concept, and accelerate the construction of a new development pattern , promote high-quality development, adhere to the main line of deepening supply-side structural reforms, coordinate epidemic prevention and control and economic and social development, adhere to goal-oriented and problem-oriented, do a good job in macro policy pre-adjustment, fine-tuning and cross-cycle adjustment, and accurately open up the supply chain of the industry Chain blockage points, tap the potential of market demand, strengthen policy support, optimize the development environment, maintain good growth expectations, stimulate the vitality of market players, revitalize the operation of the industrial economy, and promote high-quality industrial development. The National Development and Reform Commission and the Ministry of Industry and Information Technology This implementation plan has been formulated in conjunction with relevant parties. **1. Get rid of stuck points and ensure a smooth industrial economic cycle (1) Solidly promote energy security and supply.** Give full play to the role of the inter-ministerial coordination mechanism for coal, electricity, oil and gas transportation guarantee work, strengthen the overall planning and scheduling of resources, promote the full release of high-quality coal production capacity, improve the performance of mid- and long-term contracts for coal used in power generation, heating and chemical fertilizers, and promote coal power companies to increase power generation output. Formulate a good emergency plan for energy supply guarantees, do a solid job in energy and electricity supply guarantees, and ensure people's livelihood and the energy needs of key users. All taxes payable by coal-fired power and heat supply companies in the fourth quarter of this year will be suspended. Improve the relevant policies on dual control of energy consumption, strictly control the intensity of energy consumption, take multiple measures to effectively enhance the flexibility of total energy consumption management, and ensure the rational use of energy for industrial development. Severely crack down on various illegal activities such as spreading false information, driving up prices, and disorderly capital speculation. **(The Development and Reform Commission, the Ministry of Industry and Information Technology, the Ministry of Finance, the State-owned Assets Supervision and Administration Commission, the State Administration of Taxation, the State Administration of Market Regulation, and the Energy Bureau are responsible according to the division of responsibilities) (2) Do a good job in ensuring the supply and price stability of bulk raw materials** .

Continue to closely monitor the supply and demand and price changes in the bulk raw material market, vigorously increase the effective supply of the bulk raw material market, and flexibly use the national reserve to carry out market

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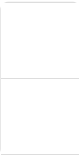
adjustments. Implement the "Administrative Measures for the Behavior of the Price Index of Important Commodities and Services (Trial)", strengthen the release and interpretation of information, and promote standardized operation. Further strengthen the supervision of commodity futures and spot markets, and resolutely curb excessive speculation. **(The Development and Reform Commission, the Ministry of Industry and Information Technology, the Ministry of Commerce, the State-owned Assets Supervision and Administration Commission, the State Administration for Market Regulation, and the China Securities Regulatory Commission are responsible according to the division of responsibilities)**

**(3) Keep the supply chain of key industrial chains smooth.** Strengthen the operation monitoring of key industries, establish and improve the early warning mechanism for emerging problems in the industrial chain and supply chain, strengthen problem analysis and judgment, actively respond to emergencies, and deal with potential risks in a timely manner. Accelerate the innovation and iterative application of key core technologies, and increase policy support for the "first set" and "first batch" of applications. Give full play to the role of "chain master" enterprises and optimize the resource allocation of the industrial chain. Focus on key areas such as new energy vehicles and medical equipment, implement the "1+N" industrial chain supply chain integration project in key areas, promote the integration and innovation of the upper, middle and lower reaches of the industrial chain, large and medium-sized enterprises, and promote the development of industrial chain supply chain integration. In-depth development of national supply chain innovation and application demonstration creation. Improve the national quality infrastructure, promote one-stop service, and carry out quality improvement actions in depth. **(The Development and Reform Commission, the Ministry of Science and Technology, the Ministry of Industry and Information Technology, the Ministry of Commerce, the State-owned Assets Supervision and Administration Commission, and the State Administration for Market Regulation shall be responsible according to the division of responsibilities.)**

**Second, tap the potential of demand and expand the market space of the industrial economy.**

**(4) Promote the implementation of major projects to achieve results.** Accelerate the implementation of major projects in the "14th Five-Year Plan", major regional strategic plans, and major projects with clear annual work arrangements, promote the launch of major projects that meet the conditions, start construction of projects that can be started as soon as possible, and speed up the construction progress of projects under construction. Completed and put into production. Deploy a number of new infrastructure projects in the fields of 5G and gigabit optical networks. Start the integrated big data center hub node construction project and the basic network improvement project for small and medium-sized cities in the central and western regions as soon as possible. Give full play to the role of national and local special teams for major foreign-funded projects, and accelerate the implementation of major foreign-funded projects in advanced manufacturing and other fields. **(The Development and Reform Commission, the Ministry of Industry and Information Technology, the Ministry of Commerce, and the State-owned Assets Supervision and Administration Commission are responsible according to the division of responsibilities)**

**(5) Vigorously promote the technological transformation of enterprises.**



Revise the guidance catalog for industrial structure adjustment, and guide enterprises to speed up technological transformation and equipment renewal. Implement investment and upgrade-oriented plans for technological transformation of industrial enterprises. Organize and carry out technological transformation in key fields such as iron and steel, nonferrous metals, building materials, petrochemicals, and coal power, promote the construction of intelligent manufacturing demonstration factories, implement the transformation of production lines and industrial master machines, make up for key technical shortcomings, and improve product supply quality. Accelerate the construction and popularization of the Industrial Internet, and promote the digital transformation of traditional industrial enterprises relying on the Industrial Internet. Carry out quality technical assistance "tours and consultations", encourage enterprises to establish a quality traceability mechanism, and effectively implement the main responsibility of enterprise quality. **(The National Development and Reform Commission, the Ministry of Industry and Information Technology, the State Administration for Market Regulation, and the Energy Bureau are responsible according to the division of responsibilities)**

**(6) Cultivate new formats and models.** Deeply promote the development project of national strategic emerging industry clusters, and build a group of growth engines for strategic emerging industries with their own characteristics, complementary advantages, and reasonable structure. Plan future industries forward-looking, organize and implement future industry incubation and acceleration plans, and promote the construction of a number of national future industry pilot test zones. Support large-scale manufacturing enterprises to provide services such as R&D and design, business incubation, metrology testing, inspection and testing for upstream and downstream enterprises in the industrial chain. Deepen the integration and application of the new generation of information technology and manufacturing. Carry out in-depth standardization construction actions in the field of scientific and technological innovation services, and promote the gradual improvement of the standard system for the manufacturing service industry. **(The Development and Reform Commission, the Ministry of Science and Technology, the Ministry of Industry and Information Technology, and the State Administration for Market Regulation shall be responsible according to the division of responsibilities)**

**(7) Release the consumption potential in key areas.** Accelerate the promotion and application of new energy vehicles, and accelerate the construction of supporting facilities such as charging piles and power stations. Improve the home appliance recycling and processing system, and implement the home appliance producer recycling target responsibility system. Encourage qualified places to launch a new round of old-for-new initiatives in fields such as household appliances. Encourage new energy vehicles, smart home appliances, and green

building materials to go to the countryside. Promote the promotion of ultra-high-definition video for major scenarios such as the broadcast of the Beijing Winter Olympics. Promote the digital transformation of the traditional offline business supply chain and operation management, and develop new types of information consumption. Increase online and offline integration, expand self-owned brand consumption and new online consumption, promote the innovation and development of time-honored brands, and hold China Brand Day activities at a high level. **(The Development and Reform Commission, the Ministry of Industry and Information Technology, the Ministry of Finance, the Ministry of Commerce, the State-owned Assets Supervision and Administration Commission, and the Energy Bureau are responsible according to the division of responsibilities)** (8) Improve the level of foreign capital utilization.

The 2021 version of the negative list for foreign investment access has been issued to further relax restrictions on manufacturing and other fields. Carry out a series of activities for international industrial investment and cooperation, and build a communication platform between foreign-funded enterprises and local governments. Revise the "Catalogue of Industries Encouraging Foreign Investment" in due course to encourage foreign investment in the manufacturing industry. **(The Development and Reform Commission and the Ministry of Commerce are responsible according to the division of responsibilities)** (9) Promote the stable development of foreign trade. Implement policies and measures to stabilize foreign trade, consolidate and enhance the role of export credit insurance, and do a good job in foreign trade credit. Relying on the national logistics hub, expand sea, air, and railway international transport routes, promote the construction of an international logistics service network that supports "global procurement, global production, and global sales", and promote international logistics to reduce costs and increase efficiency. **(The Development and Reform Commission, the Ministry of Commerce, and the China Banking and Insurance Regulatory Commission are responsible according to the division of responsibilities)** 3. Strengthen policy support and improve industrial economic guarantee measures (10) Improve key industry development policies. Continue to consolidate and improve the achievements of iron and steel to resolve excess production capacity, and maintain a zero-tolerance and high-pressure situation for violations of laws and regulations. Improve the investment management of the automobile industry, coordinate and optimize the industrial layout, and support the accelerated development of new energy vehicles. Optimize the planning and layout of the petrochemical industry, and promote the construction of refining and chemical integration projects in an orderly manner. Actively promote the demonstration and application of green and intelligent ships, and accelerate the renovation of old ships along the coast and inland rivers. Implement the 5G application "sailing" action plan (2021-2023). Organize and carry out pilot projects for the integrated development of advanced manufacturing and modern service industries, and explore and promote new paths and models of "integration of the two industries". **(The Development and Reform Commission, the Ministry of Industry and Information Technology, and the State-owned Assets Supervision and Administration Commission are responsible according to the division of responsibilities)** (11) Optimizing the policy system for key regions.

Focus on major industrial development tasks in key areas such as the Guangdong-Hong Kong-Macao Greater Bay Area, the Yangtze River Delta, and the Beijing-Tianjin-Hebei region, implement major deployments for the development of the Yangtze River Economic Belt, the Yellow River Basin, and other areas, formulate and improve local development plans, industrial policies, and optimize business operations in light of regional characteristics Environmental action plan, increase targeted support, and enhance industrial support capabilities. Give full play to the role of national-level new districts and demonstration zones for undertaking industrial transfers, and orderly undertake domestic and foreign industrial transfers. Encourage localities to build strategic emerging industrial clusters based on their own characteristics and advantages, cultivate and develop advanced manufacturing clusters, and build a cluster development pattern with unique characteristics, complementary advantages, and a reasonable structure. Constantly summarize and publicize and promote the good experience and good practices of localities and enterprises to revitalize the industrial economy. **(The National Development and Reform Commission, the Ministry of Industry and Information Technology, and the All-China Federation of Industry and Commerce are responsible according to the division of responsibilities)** (12) Strengthen the guidance of energy efficiency standards. Scientifically determine the benchmarking and benchmarking levels of energy efficiency in key fields such as petrochemicals, nonferrous metals, and building materials, clarify the target direction, highlight the guidance of standards, and strictly enforce energy efficiency constraints. lower carbon levels. Promote key industries and data centers such as steel, electrolytic aluminum, cement, and flat glass to increase energy conservation efforts, and accelerate the promotion and application of industrial energy-saving and carbon-reduction technology and equipment. Intensify the formulation and revision of energy consumption standards, publicity and promotion, establish a mechanism for dynamically improving energy efficiency benchmarks and benchmarks, and improve supporting standards for energy accounting, testing and certification, evaluation, and auditing. **(The Development and Reform Commission, the Ministry of Industry and Information Technology, and the State Administration for Market Regulation shall be responsible according to the division of responsibilities)** (13) Increase financing support for the manufacturing industry. Closely combine the production and operation cycle of manufacturing enterprises, reasonably determine the financing period, increase the supply of medium and long-term loans to the manufacturing industry, and improve the accuracy and effectiveness of financing support. Improve the

assessment and evaluation mechanism for medium and long-term financing in the manufacturing industry. Carry out the joint pilot project of "Supplementary Loan Guarantee". Support qualified enterprises to issue corporate credit bonds, and promote the "Xinyidai" model based on information sharing. Steadily promote the pilot project of real estate investment trust funds (REITs) in the infrastructure field, and improve the supporting support mechanism. Deepen industry-finance cooperation, improve the green financial standard system and evaluation mechanism, implement special policies for industry-finance cooperation to promote industrial green development, establish industrial green development guidance catalogs and project libraries, give full play to the role of the national industry-finance cooperation platform, and guide financial resources to industrial green development. The carbon field converges.

**(The Development and Reform Commission, the Ministry of Industry and Information Technology, the People's Bank of China, the China Banking and Insurance Regulatory Commission, and the China Securities Regulatory Commission are responsible according to the division of responsibilities)** **(14) Solve the problem of enterprise employment.** Carry out large-scale multi-level vocational skills training, promote the effective connection between industrial employment needs and vocational skills training, and improve the ability of workers to adapt to industrial transformation and upgrading. Improve the quality of public employment services, improve the information release and docking mechanism between labor supply and demand, vigorously develop the human resource service industry, severely crack down on violations of labor rights and interests in employment, standardize the labor market, and improve the efficiency of human resource allocation. Accelerate the improvement of infrastructure in the central, western and northeastern regions, improve the efficiency of public services in industrial clusters, guide the orderly transfer of manufacturing to the central, western and northeastern regions, and absorb local labor for employment. **(The Development and Reform Commission and the Ministry of Human Resources and Social Security are responsible according to the division of responsibilities)** **4. Optimize the development environment and promote the steady and long-term development of the industrial economy** **(15) Reduce the burden on small and medium-sized enterprises.** Implement the bailout policy to support small and medium-sized enterprises in the manufacturing industry, and increase the rectification of illegal charges related to enterprises. Increase efforts to ensure the implementation of payment regulations for small and medium-sized enterprises, use market-oriented legal means to standardize payment order, and improve the long-term mechanism for preventing and resolving arrears. Encourage localities to arrange special funds for the relief of small and medium-sized enterprises, and provide financial and other support to qualified small and medium-sized enterprises. Make good use of monetary policy tools that directly reach the real economy and support small refinancing, and increase inclusive credit loans for small and micro enterprises. Encourage qualified places to establish loan risk sharing and compensation mechanisms to support small and micro enterprises. Make good use of small and micro enterprise financing guarantee fee reduction bonus funds, promote the expansion of small and micro enterprise guarantee business scale, and reduce financing guarantee costs. Implement the tax and fee reduction policy, and postpone the payment of part of the taxes and fees for the fourth quarter of this year for small, medium and micro enterprises in the manufacturing industry. Research and timely introduce the continuation policies after the expiration of some preferential policies for enterprises, and encourage local governments to introduce targeted assistance measures. For taxpayers who really have difficulties, the local government can reduce or exempt real estate tax and urban land use tax according to the current regulations. **(The Development and Reform Commission, the Ministry of Industry and Information Technology, the Ministry of Finance, the Ministry of Human Resources and Social Security, the People's Bank of China, the State-owned Assets Supervision and Administration Commission, the State Administration of Taxation, and the State Administration of Market Regulation are responsible according to the division of responsibilities)** **(16) Optimizing the market environment .**

Establish and improve the normalization mechanism for special law enforcement inspection of the "Regulations on Optimizing the Business Environment", and urge all regions to strictly implement the regulations. Establish and improve an institutionalized government-enterprise interaction mechanism, implement a mechanism for entrepreneurs to participate in enterprise-related policy formulation, and promote the establishment of a pro-Qing government-business relationship. Strengthen the ex-ante evaluation and ex-post evaluation of policy formulation. Encourage and support all regions to introduce more powerful and effective reform measures in terms of protecting the rights and interests of market entities and improving government services based on the characteristics of local industry development, and replicate and promote them in batches. Vigorously promote the outstanding entrepreneurial spirit of the industrial economy. **(The Development and Reform Commission and the All-China Federation of Industry and Commerce are responsible according to the division of responsibilities)**

All relevant parties must effectively unify their thoughts and actions with the decision-making and deployment of the Party Central Committee and the State Council, further improve their standing, strengthen their confidence, coordinate development and safety, and strengthen responsibility and initiative. As a role, with a high sense of responsibility and mission, do a good job in the implementation of policies, and at the same time strengthen the tracking and monitoring of the industrial economic operation situation, in-depth analysis and judgment of potential problems of emerging trends, strengthen pre-research and prediction, and make policy reserves , and go all out to revive the operation of the industrial

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